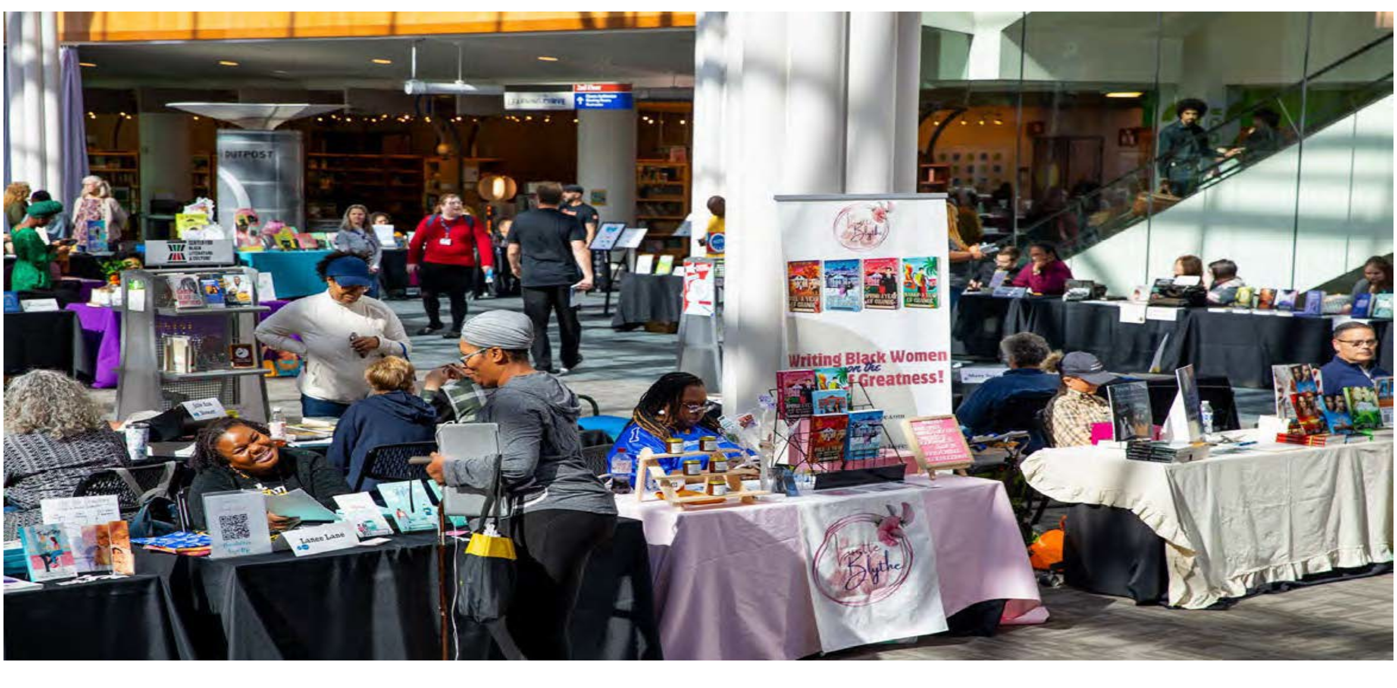
The Indianapolis Public Library

2026 Budget



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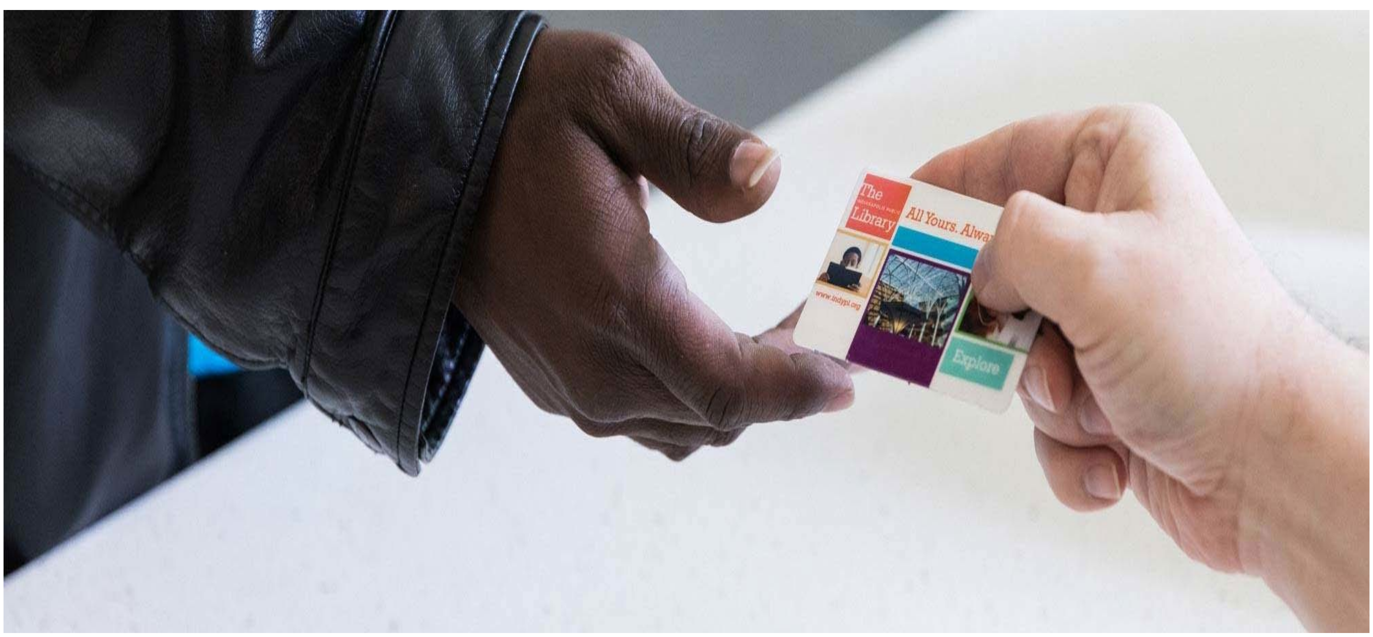
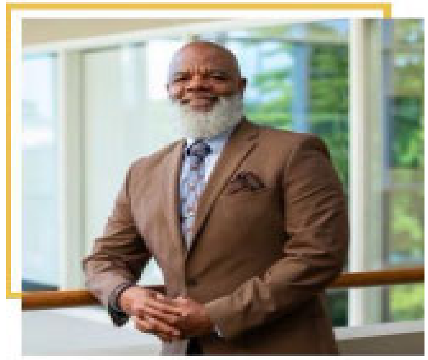


Library Board of Trustees



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Chief Communications and Marketing Officer

Lolita Campbell
Chief Financial Officer

Kim Ewers
Diversity, Equity & Inclusion Officer

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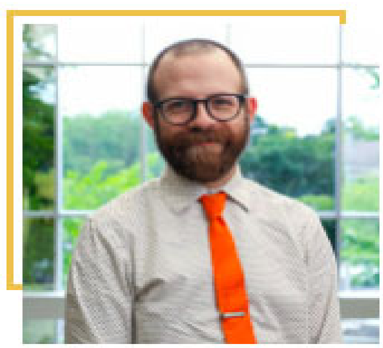
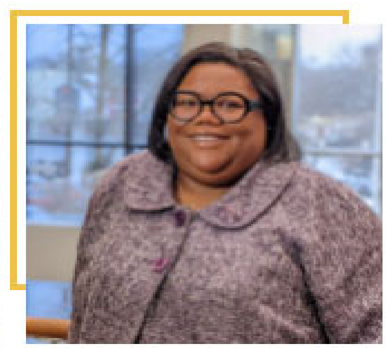


John Helling
Chief Public Services Officer



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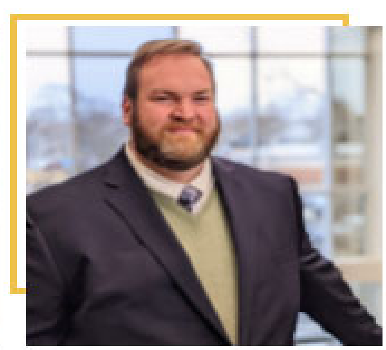


Adam Parsons
Chief Operational Services Officer

INTRODUCTION

Executive Summary

September 17, 2025

TO: Citizens of the Indianapolis-Marion County Public Library District
Board Members of the Indianapolis-Marion County Public Library
And their appointing authorities:
The City-County Council
The County Commissioners
Board of School Commissioners of Indianapolis Public Schools.

We are pleased to present the proposed budget of the Indianapolis-Marion County Public Library (the "Library") for the fiscal year ending December 31, 2026.

The total annually appropriated budget being presented for adoption by the Library Board and the Indianapolis-Marion County City-County Council and approved by the Department of Local Government Finance (DLGF) totals $89,394,474 for the year ended December 31, 2026. This budget includes resources for staff compensation and to support the full operations of 25 branches and 1 administration office. As always, the challenge of meeting increased demand for library services as revenue sources decrease may result in the need to rely upon the Library's fund balance to fill the gap for 2026. This budget includes a collections budget for physical materials of $3.2 million and $3.7 million for digital resources (together "Collection Materials"). Collection Materials make up 11% of the budget. The largest portion of the Library budget, 65%, is for salaries and benefits.

Comparison of the proposed 2026 budget with the 2025 adopted budget is as follows:

Library Funds	2026	2025	Variance
General Fund	$67,224,343	$62,102,649	$5,121,694
Debt Service Fund	21,045,131	22,682,278	($1,637,147)
Rainy Day Fund	1,000,000	1,000,000	-
Library Improvement Reserve Fund	125,000	120,000	-
Total	$89,394,474	$85,909,927	$3,484,547

2026 Priorities

Our mission is to enrich and support the community by inspiring lifelong learning through stewardship and engaging service. Our vision is to be a premier urban public library that delivers world-class service and champions equitable access to knowledge and resources for all.

The Library's 2026 priorities include these major areas:

- Learning
- Belonging
- Wellbeing
- Workplace of Choice

2026 Challenges

The Library may encounter revenue challenges due to the fiscal impact of the property tax reform bill. The fiscal impact reflects a loss in revenue in 2026 in the amount of $-2,035,160, and in 2027, the amount of $-1,099,800. The Library continues to have the challenge of limited growth due to the circuit breaker loss. Annual growth in the levy is limited by Indiana's statewide "circuit breaker" legislation, which is intended to limit the tax liability for property owners. The circuit breaker loss has historically limited the revenues. As such, expenditure growth exceeds revenue growth for the Library. The library system has limited legal ability to raise additional revenues to compensate for the stagnant growth in property taxes, which comprise 81% of the budgeted revenues. Any increases in local income tax allocations to replace the fiscal impact loss from the property tax reform must be initiated through the Indianapolis-Marion County City-County Council.

Cost increases experienced in housekeeping cleaning services, security, electronic resources, maintaining facilities, personnel costs, as well as increased technology costs, presented challenges in preparing the 2026 budget.

The Library is addressing the challenge of the cost of library services growing at a pace faster than revenues by maintaining conservative budgeting practices, as well as maintaining adequate reserves to allow for flexibility in the timing of any necessary changes to expenditure levels. The Library continues to update and monitor its five-year financial plan to ensure sustainability and to operate within its means.

Conclusion

The Library's stewardship of taxpayer dollars is exemplified by the Library maintaining an Aa1 rating from Moody's Investors Service.

This adopted 2026 Budget provides the Library with the opportunity to keep tax rates low while continuing our mission of enriching lives and building communities through lifelong learning. The Library not only serves as a bridge between individuals and information, but it also successfully partners with many community organizations, acts as an economic stimulus in neighborhoods, and provides a welcoming place for newly arrived immigrants. Our free and accessible spaces foster a learning community.

We wish to express our appreciation to the dedicated service of the entire Library staff.

Respectfully submitted,

Gregory A. Hill, Sr., MLS, MSM
Chief Executive Officer

Lolita Campbell, MBA, MSM
Chief Financial Officer

2026 Budget Calendar

May 1st - June 5th	Pre-Budget meetings with Managers and Directors (one-on-one).
June 5th	Deadline to make changes to the budget in Munis. Budgets rolled, CFO & Budget Manager only staff who can edit 2026 requests in Munis going forward.
June 7th	High-level assumptions for 2026 budget prepared.
June 10th	Review of 2026 budget assumptions at the Finance Committee meeting.
June 11th	The Management Team reviews the first draft of everyone's request, along with revenue estimates provided by the CFO.
June 23rd	Review of high-level budget at the Board Meeting.
June 26th	The Management Team reviews the second draft based on any changes made during the first review and any new information received since the first review.
June 30th	Deadline to submit the Pre-Budget to DLGF.
July 15th	Draft review of the budget and long-term fiscal plan at the Finance Committee meeting.
July 31st	Deadline for DLFG to provide each taxing unit with an estimate of the property tax cap loss("circuit breaker impact") for the ensuing year (IC 6-1.1-20.6-11.1
August 1st	Budgets are advertised for the first time. (Meets 6-1.1-17-3 (a) requirement for 10-day notice before public hearing).
August 1st	View Gateway to validate the AVs certified by the county Auditor IC 6-1.1-17-1
August 8th	Budgets are advertised for the second time
August 12th	Public Hearing on 2026 Budget at the Finance Committee Meeting.
Mid-August	Budget workshop with DLGF representative
August 16th	DLGF releases the first 2026 LIT estimates IC 6-3.6-9-5
August 25th	The board adopts the budget at the regular August Board meeting.

Aug 28^{th}	Deadline to send information to the Council for the introduction of the budget and Municipal Corporation presentation.
Sept 2^{nd}	Last day for Board to approve Budget IC 6-1.1-17-20. The Board must submit the adopted budget and tax levies, along with detailed accounts, to the council clerk before the close of business.
Sept 8^{th}	Budget introduced at Council meeting (Per CCC schedule). Last day to submit notice of publication for 2026 budget and tax levies through Gateway.
Sept 11^{th}/17^{th}	Municipal Corporations Committee hearing on the 2026 budget (Per CCC schedule and in accordance with IC 6-1.1-17-5(a) (2)) 5:30 p.m. Room 260.
Sept 22^{nd}	Public hearing on the 2025 budget at City-Council meeting at 7:00 p.m.
Oct 1^{st}	Review and pass the budget by the Municipal Corporation Committee 5:30 p.m. in Room 260.
Oct 1^{st}	LIT rate changes adopted become effective for the county IC 6-3.6-3-3
Oct 6^{th}	City County Council adopts Budgets for 2026 IC 6-1.1-17-5
Oct 13^{th}	Library files approved budget via Gateway for the City Controller to submit (Per IC 6-1.1-17-5).
Oct 16^{th}	DLGF will release the second 2026 LIT estimates IC 6-3.6-9.5
Jan 2026	DLGF Issues 1782 Notice.

OPERATING FUND

THE OPERATING FUND

Assessed Valuation

The 2025 pay 2026 assessed valuation for the Library district is estimated at $65,130,987,572 based on the report for Marion County certification of net assessed values provided by the Indiana Department of Local Government Finance on Gateway.

Payment Year	Assessed Valuation of Library District	Growth of Assessed Value Over Time	
2008	$ 42,553,962,335	2007 to 2008	(2)%
2009	35,693,488,773	2008 to 2009	(16)%
2010	34,794,821,192	2009 to 2010	(2)%
2011	33,240,892,643	2010 to 2011	(4)%
2012	33,005,181,323	2011 to 2012	(1)%
2013	33,168,703,752	2012 to 2013	>1%
2014	33,109,498,271	2013 to 2014	>(1)%
2015	35,872,739,097	2014 to 2015	8%
2016	35,784,492,637	2015 to 2016	>(1)%
2017*	36,995,952,545	2016 to 2017	3%
2018	38,958,770,110	2017 to 2018	5%
2019	40,373,153,619	2018 to 2019	4%
2020	42,493,844,770	2019 to 2020	5%
2021	44,694,125,087	2020 to 2021	5%
2022	46,674,037,441	2021 to 2022	4%
2023	54,987,070,352	2022 to 2023	18%
2024	57,292,339,319	2023 to 2024	4%
2025	59,812,002,825	2024 to 2025	4.4%
2026	65,130,987,572	2025 to 2026	8.9%

*Includes Beech Grove.

Revenues

1. *Property Taxes*

The Operating Fund is the general fund from which an annual appropriation is made for the day to day operations of the Library. This fund is used to pay staff and associated fringe benefits, supplies, utilities, maintenance, and collection materials. The 2025 pay 2026 anticipated Operating Fund tax rate is $0.0945 based on the Certified Net Assessed Value of $65,130,987,572 and the maximum permissible levy calculated by the DLGF.

To address the reduction in growth due to property tax caps, the Library formulated a plan for streamlining operations, namely moving capital expenses out of its general fund to its debt service fund where possible. The Library continues to update and monitor the five-year financial plan to ensure sustainability and to operate within its means.

Under the provisions of the Property Tax Control program, the current estimated maximum levy for the Operating Fund (2026) allowed by law for the Indianapolis-Marion County Public Library is $55,973,023. This represents a 4.0% increase over last year's property tax levy based on the allowable growth rate per the Department of Local Government Finance. The estimated maximum levy for the Operating Fund for 2026 is $55,973,023 less the estimated loss of $10,806,709 due to Circuit Breaker resulting in net property taxes of $45,166,314. The estimated loss due to Circuit Breaker is calculated by the DLGF. For 2026, DLGF has also projected an estimated loss of $2,200,000 for the supplemental homestead credit enacted under IC 6-1.1-20-6-7.7.

Property Tax Caps (aka Circuit Breaker) was enacted by the Indiana General Assembly in 2008 and subsequently amended into the Indiana Constitution. The cap guarantees that property tax rates in overlapping districts cannot exceed a certain capped percent of the parcel's gross assessed value. The "circuit breaker" amount represents property tax liability waived because it is above the level allowed under the property tax caps. The property tax caps are as follows:

1% - for Homestead property
2% - for other residential property and agricultural land
3% - for commercial and industrial property

The chart below shows the property tax rates since 2018 including the 2026 anticipated tax rate.

Tax Rate History									
Fund	**2018**	**2019**	**2020**	**2021**	**2022**	**2023**	**2024**	**2025**	**2026**
Operating	0.1047	0.1043	0.1026	0.1016	0.1015	0.0904	0.0903	0.096	0.0945
Bond 1	0.0258	0.0265	0.0184	0.0154	0.0144	-	-	-	-
Bond 2	0.0056	0.0053	0.0134	0.0164	0.0174	0.0318	0.0317	0.0318	0.0318
Total	**0.1361**	**0.1361**	**0.1344**	**0.1334**	**0.1333**	**0.1222**	**0.1220**	**0.1278**	**0.1263**

2. *Other Intergovernmental Revenue*

Local Income Tax – LOIT Property Tax Relief

During the summer of 2007, the Governor requested local governments to increase the local income tax for property tax relief (known as LOIT). The City-County Council adopted an increase in August of 2007 which provided funding for public safety along with property tax relief. As a result of this action, the Library was required to keep their tax levy for years 2007 – 2010 at the rate approved for 2007. The difference between the levy adopted by the Library and the maximum allowed would be made up from the increase in the local income tax as a Local Option Income Tax. For 2026 the amount anticipated to be received by the library is $3,854,584. This Local Option Income Tax is not an additional source of revenue for the Library – **it is property tax replacement and is deducted from the**

Library's tax levy.

Local Income Tax – LIT Certified Shares (COIT)

In 2011, legislation was changed allowing the Library's fiscal body (City/County Council) to distribute a share of COIT revenue to the Library. For 2026, the amount of revenue from COIT included in our projections is $652,090 which is two tenths of one percent of the Marion County Certified Distributions.

Motor Vehicle Excise Tax

Motor Vehicle Excise Tax projected for 2026 is $2,653,141 for the Library's Operating Fund. This tax is in lieu of a personal property tax on vehicles, and it is paid at the same time annual license plates are obtained. Annual renewals of plates and payments of this excise tax are paid to the Indiana Bureau of Motor Vehicles. The rate of tax varies based on the initial "factory advertised delivered price" of the vehicle in the year which it was new. The tax is then computed lower per year of manufacture. Changes in legislation reduced the amount of tax collected through this mechanism.

Commercial Vehicle Excise Tax (CVET) projected for 2026 is $296,185 for the Library's Operating Fund.

Financial Institutions Tax

The library's share of tax monies received from banks and savings and loan associations is projected at $275,054 in 2026 for the Library's Operating Fund.

3. *Sources of Additional Revenue*

Public Library Access Card

As a result of legislative action, a Statewide Library Card (PLAC) was made available beginning January 1, 1993. Every quarter, the Library submits the revenue it generates for this program to the Indiana State Library to be placed in a designated fund account for the PLAC program (Indiana Code 4-23-7.1-5.2). After the calendar year, the revenue plus interest is distributed back to participating libraries based on program use. For 2026, PLAC revenue is projected at $55,000.

Fines and Fees

Fines and fees projected in 2026 for lost and damaged materials are $120,000. The growth of eBooks has reduced our fine revenue as e-resources do not have associated fines. Print and copy revenue is projected to generate $400,000 in revenue and fax usage is projected to bring in $40,000. The Library's meeting room income is projected at $238,697 in 2026.

Interest

This represents the investment income earned on cash held by the Library during the year. Investments are limited by statute to US government backed instruments, or CDs. For 2026, interest income is projected at $1,466,355 for the Operating Fund.

Grants/Contributions
Annual support for the InfoZone Library Branch for 2026 is projected at $225,000. The Library maintains Grant/Gift funds for all other grant/gifts in accordance to State Accounting Guidelines.

Operating Revenue - 2024 to 2026 Cash Basis			
Source	**2024 Actual**	**2025 Estimated**	**2026 Projected**
Property Tax	45,013,093	53,770,991	55,973,023
Less Property Tax Caps*	-	(7,137,088)	(10,806,709)
Delinquencies/Uncollected	-	-	-
Total Property Tax	**45,013,093**	**46,633,903**	**45,166,314**
Excise Tax	2,553,370	2,275,794	2,653,141
In Lieu of Property Taxes	22,646	21,672	21,672
Local Option Income Tax	3,854,584	3,854,584	3,854,584
LIT Certified Shares (COIT)	691,473	671,228	652,090
CVET	296,503	291,007	296,185
Financial Institutions Tax	349,693	260,000	275,054
Total Intergovernmental Revenue	**7,768,269**	**7,374,285**	**7,752,726**
E-Rate	261,364	240,000	240,000
Facility Rental	367,110	267,011	238,687
Café	-	16,978	16,978
Catering Commission	-	81,994	78,840
Fines/Fees	120,111	129,440	120,000
Fax Usage	45,247	88,400	40,000
Printers/Photocopiers	376,161	410,000	400,000
PLAC Distribution	55,406	55,000	55,000
Headset/USB	7,473	12,612	12,127
Interest Income	1,786,004	960,000	1,466,355
Miscellaneous	74,052	5,651	5,434
Reimbursements	707,860	182,000	175,000
Grants/Contributions	225,000	225,000	225,000
Total Other Revenue	**4,025,789**	**2,674,086**	**3,073,421**
Total Revenue	**56,807,151**	**56,682,274**	**55,992,461**

*Estimated apportioned DLGF property tax cap loss.

Long Term Operating Fund Projections

The Library's projected revenue for 2026 is **$55,992,461** and the projected budget is **$67,224,343, resulting in a potential structural deficit of $11,231,882.** The Library plans to fund this deficit with fund balance. Looking ahead, the Library plans to continue the pursuit of increased public funding and to strategically draw down fund balance as we continue to control expenditures by holding some expenditures flat and/or reducing costs, evaluating each vacant position, and pursuing additional sources of revenues through grants, endowments, and Foundation support.

Due to shortfalls in collections and feedback from rating agencies and auditors regarding the Library's cash balances in previous years, the Board has a benchmark to aid in their long-range planning for the Operating Fund. In 2012, the Board approved an Operating Fund Balance Policy that sets the balance at the amount necessary to avoid the issuance of Tax Anticipation Warrants as a minimum target for the Unrestricted Operating Fund balance. Unrestricted fund balance is an important measure of economic stability. It is essential that the Library maintain adequate levels of unrestricted fund balance to mitigate financial risk that can occur from unforeseen revenue fluctuations, unanticipated expenditures, and to ensure stable tax rates. The fund balance also provides cash flow liquidity for the Library's general operations and is crucial in long-term financial planning.

Summary of Significant Assumptions - Operating Fund Expenditures

- **Character 1: Personal Services**
  The largest part of our budget continues to be Salaries and Benefits. The planned overall increase in the preliminary budget for Salaries and Benefits is approximately 8.71% or $3,522,850.

  This increase is due to:
  - Sustaining the 2025 $1.20 Salary rate increases, Good Wages initiative and compression issue addressed.
  - Assumed salary merit increases for 2026 of up to 3%.
  - 27 pay periods
  - Sunday premium hours.
  - Health Insurance – The 2026 budget includes a 4% increase in health insurance from the 2025 budget. We are still in the negotiations process with Apex; our medical insurance representative.

    The Library does not typically overspend its Medical/Dental Insurance budget and has transferred remaining funds to the Self Insurance Fund in the past. We went from modified self-insurance to fully self-insurance for greater discounts. The Self Insurance Fund may be used to supplement employee premiums.
  - FICA – The contribution rate set by the Federal Government is 7.65%
  - PERF – The Library pays the employer contribution to PERF at 11.2%. The budget assumes that the Library will continue to pay the employee's required contribution of 3% which makes the total Library contribution 14.2% of salaries for benefit-eligible employees

- **Character 2: Supplies**
  Supplies are budgeted to increase by 19.46% or $304,015.

  Facilities/IT supplies increased due to inflation. Other lines in this character code have been adjusted to keep in line with prior years' actuals.

- **Character 3: Other Services & Charges**
  Other Services & Charges are budgeted to increase by 7.01% or $1,186,143.

  This increase is due to:
  - Increase due to inflation
  - Other Contractual Services – increase to align with 2024 actuals
  - An increase in requests for opportunities for professional development (Conferences, etc.).
  - Increased efforts in translating Library signage and promotional materials as well as increasing the number of programs where interpretation is available.
  - Some utilities costs are projected to increase in 2026.
  - Increase Security Services budget
  - Increase in cost for cleaning services from 2024 and aligns with 2025 budget

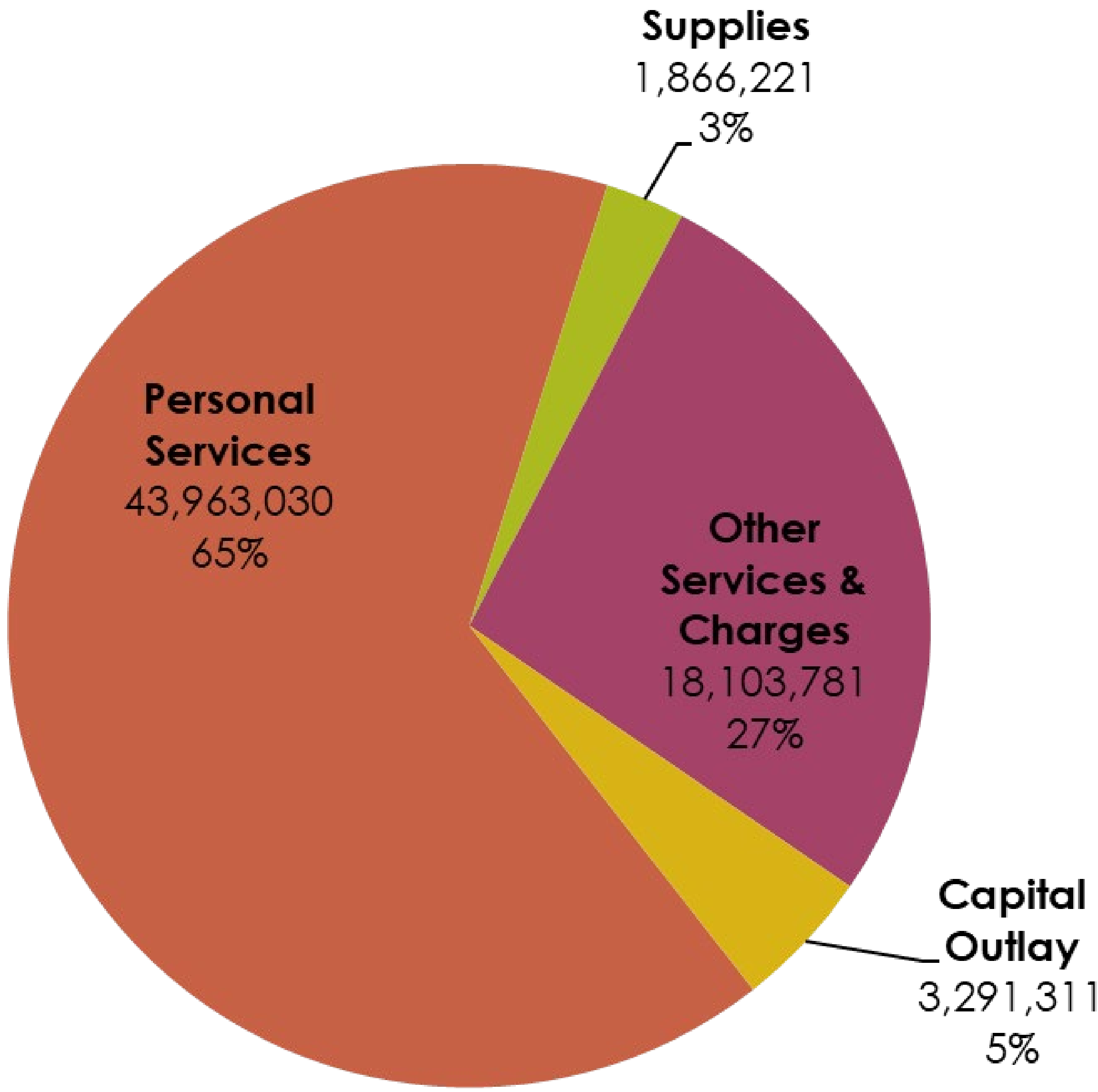
- Increase in Materials Contractual due to the rising cost of ebooks and increase in demand for digital collection materials.

- **Character 4: Capital Outlay**

  Capital Outlay budgeted to increase by 3.41% or $108,686. Increase in books and materials.

2026 Proposed Budget - Operating Fund

$67,224,343



Operating Fund - Detailed Budget

Object Code	Object Description	2026 Proposed Budget	2025 Adopted Budget	2024 Actuals
Personal Services				
411000	SALARIES APPOINTED STAFF	$ 26,756,500	$ 25,262,386	$ 22,861,212
412000	SALARIES HOURLY STAFF	3,643,279	2,206,826	1,363,794
413000	WELLNESS	64,350	60,000	29,466
413001	LONG TERM DISABILITY INSURANCE	57,720	55,500	54,807
413002	EMPLOYEE ASSISTANCE PROGRAM	20,800	20,000	20,800
413003	TUITION ASSISTANCE	62,400	60,000	41,291
413004	SALARY ADJUSTMENT	600,000	600,000	-
413100	FICA AND MEDICARE	2,325,583	2,144,316	1,781,066
413300	PERF/INPRS	3,815,843	3,669,079	3,198,604
413400	UNEMPLOYMENT COMPENSATION	21,320	20,500	14,181
413500	MEDICAL & DENTAL INSURANCE	6,558,836	6,306,573	4,295,955
413600	GROUP LIFE INSURANCE	36,400	35,000	30,370
Personal Services Total		**43,963,031**	**40,440,180**	**33,691,546**
Supplies				
421500	OFFICE SUPPLIES - FAC/PURCH	992,782	720,000	624,789
421600	LIBRARY SUPPLIES	123,614	100,000	102,313
421700	DEPARTMENT OFFICE SUPPLIES	387,817	367,706	259,175
422210	GASOLINE	20,800	20,000	23,235
422250	UNIFORMS	18,730	14,500	9,458
422310	CLEANING & SANITATION	192,478	180,000	147,393
429001	NON CAPITAL FURNITURE & EQUIP	130,000	160,000	8,259
Supplies Total		**1,866,221**	**1,562,206**	**1,174,623**
Other Charges & Services				
431100	LEGAL SERVICES	275,000	400,000	214,997
431500	CONSULTING SERVICES	611,849	537,200	393,527
432100	FREIGHT & EXPRESS	9,848	12,184	6,789
432200	POSTAGE	67,600	65,000	30,110
432300	TRAVEL	30,065	30,500	9,867
432400	DATA COMMUNICATIONS	311,055	296,876	270,145
432401	CELLULAR PHONE	22,491	21,330	12,470
432500	CONFERENCES	159,446	135,060	131,323
432501	IN HOUSE CONFERENCE	294,080	280,000	67,755
432502	STAFF DAY CONFERENCE	10,400	10,000	-
433100	OUTSIDE PRINTING	228,598	141,560	115,502
433200	PUBLICATION OF LEGAL NOTICES	3,024	2,950	4,148
434100	WORKER'S COMPENSATION	137,938	107,000	119,701
434200	PACKAGE	331,150	260,000	223,674
434201	EXCESS LIABILITY	35,720	28,000	24,624
434202	AUTOMOBILE	38,504	30,000	27,293
434500	OFFICIAL BONDS	2,400	2,400	3,600
434501	PUBLIC OFFICIALS & EE LIAB	17,680	17,000	14,680
434502	BROKERAGE FEE	30,000	25,000	24,060
435100	ELECTRICITY	1,261,663	1,144,800	845,920
435200	NATURAL GAS	136,259	115,000	92,201
435300	HEAT/STEAM	309,495	260,000	203,715
435400	WATER	72,257	67,725	67,332
435401	COOLING/CHILLED WATER	540,800	520,000	510,909
435500	STORMWATER	32,616	31,304	28,537

Operating Fund - Detailed Budget

Object Code	Object Description	2026 Proposed Budget	2025 Adopted Budget	2024 Actuals
435900	SEWAGE	127,313	109,200	50,789
436100	REP & MAINT-STRUCTURE	1,116,091	1,040,000	697,987
436101	ELECTRICAL	287,707	260,000	266,387
436102	PLUMBING	84,446	78,000	132,151
436103	PEST SERVICES	45,381	41,600	23,860
436104	ELEVATOR SERVICES	147,607	130,000	168,479
436110	CLEANING SERVICES	1,795,000	1,795,000	1,604,872
436200	REP & MAINT-EQUIPMENT	178,781	156,000	158,702
436201	REP & MAINT-HEATING & AIR	442,000	442,000	417,024
436202	REP & MAINT -AUTO	54,080	52,000	39,794
436203	REP & MAINT-COMPUTERS	788,000	759,000	531,575
437200	EQUIPMENT RENTAL	69,354	68,660	68,165
437300	REAL ESTATE RENTAL	34,776	33,438	176,661
439100	CLAIMS-AWARDS-INDEMNITIES	25,000	25,000	-
439600	TRASH REMOVAL	88,400	88,400	95,581
439601	SNOW REMOVAL	283,250	286,000	240,739
439602	LAWN & LANDSCAPING	291,047	286,000	284,063
439800	DUES & MEMBERSHIPS	76,814	69,340	57,759
439901	COMPUTER SERVICES	587,400	527,500	576,845
439902	PAYROLL SERVICES	140,400	135,000	137,286
439903	SECURITY SERVICES	866,240	840,000	795,192
439904	BANK FEES/CREDIT CARD FEES	44,020	43,000	36,910
439905	OTHER CONTRACTUAL SERVICES	1,218,167	920,845	870,114
439906	RECRUITMENT EXPENSES	31,366	30,160	11,035
439907	EVENTS & PR	114,933	104,580	51,698
439910	PROGRAMMING	158,786	138,640	86,765
439911	PROGRAMMING-JUV.	163,210	156,600	131,490
439912	PROGRAMMING ADULT - CENTRAL	-	-	-
439913	PROGRAMMING EXHIBITS - CENTRAL	3,120	3,000	1,689
439930	MATERIALS CONTRACTUAL	3,856,153	3,742,786	3,428,146
451100	AUDIT FEES	15,000	15,000	36,995
452000	TRANSFR TO LIBRY IMPROVMT FND	-	-	
452002	TRANSFERS IN/OUT	-	-	
Total Other Services & Charges		**18,103,780**	**16,917,638**	**14,621,633**
Capital Outlay				
445100	CAPITAL - FURNITURE			13,909
445200	VEHICLES			
445300	CAPITAL - EQUIPMENT	15,000	15,000	
445301	COMPUTER EQUIPMENT			
449000	BOOKS & MATERIALS	3,276,311	3,167,625	3,058,938
449200	ART & EXHIBITS			
Total Capital Outlay		**3,291,311**	**3,182,625**	**3,072,848**
Total Expenses		**$ 67,224,343**	**$ 62,102,649**	**$ 52,560,649**

BOND AND INTEREST
REDEMPTION FUND

Bond and Interest Redemption Fund

General Obligation Bonds
The Library issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities as well as major maintenance and the purchase of computer equipment. General obligation bonds are direct obligations and pledge the full faith and credit of the government.

Current Bond Ratings
The Library's general obligation bonds have always been rated very favorably, due in part to the low level of debt that the Library has carried.

In February 2017, Moody's Investors Service upgraded the Library's rating from Aa2 to Aa1. The new rating was applied to all outstanding debt. Moody's last rated the Library in November 2024.

In November 2019, Fitch rated the Library and stated the following:

> *The 'AA+' Issuer Default Rating (IDR) and GO bond ratings for the library system reflect the system's history of solid operating performance and broad spending flexibility, the latter of which, Fitch believes, will enable the system to successfully manage through periods of revenue stress with moderate impacts on service levels. The ratings also reflect a low long-term liability burden relative to economic resources, a solid financial cushion and good revenue growth prospects despite the system's limited independent ability to raise new recurring revenues.*

Revenues for the Bond and Interest Redemption Fund
The Library is planning to issue one series of project improvement bonds in October 2025; therefore, the budget requested includes an estimate for the new debt. Property taxes are estimated to be $20,161,841 and other revenue is projected to be:

Commercial Vehicle Excise Tax	$ 102,314
Excise Tax License	906,466
Financial Institutions Tax	95,013
In-lieu-of Property Taxes	7,396
	$ 1,111,189

General obligation bonds currently outstanding along with the corresponding debt service due in 2026 are as follows:
(Outstanding balances are projected as of 12/31/25)

	Budget Year of Final Payment	Original Balance	Outstanding Balance 12/31/25	2026 Debt Service
2016 Bonds – Michigan Road Branch	2028	$ 7,565,000	$ 6,865,000	$ 2,408,525
2017B Bonds - Eagle Branch	2029	7,660,000	3,485,000	928,281
2018B Bonds - West Perry Branch	2030	9,365,000	5,680,000	1,232,450
2021A Bonds - Glendale Branch	2026	14,425,000	3,725,000	3,809,000
2021B Bonds - Fort Ben Branch	2026	13,315,000	3,455,000	3,532,925
2023A – Central	2027	5,990,000	3,000,000	1,256,250
2023B – Nora Branch	2027	5,990,000	3,000,000	1,256,250
2023C – Pike Branch	2027	5,990,000	3,000,000	1,256,250
2024 – Capital Maint. Projects	2026	6,265,000	1,170,000	1,205,200
2025 Bonds – West Indy Renovation		15,000,000	15,000,000	
Fees				10,000
Total			**$ 48,380,000**	**$ 16,895,131**

*This bond issue has not been sold. The anticipated sale date is October 2025.

Legal Debt Limit:	
1/3 of 2% of 2025 Certified Net AV	$398,746,686
Outstanding balance as of 12/31/25	33,380,000
Available Debt Capacity	$365,366,686

RAINY DAY FUND
&
LIBRARY IMPROVEMENT RESERVE FUND

Library Improvement Reserve Fund

Indiana Code 36-12-3-11(a)(4) provides that money may be accumulated in the library improvement reserve fund (LIRF) to anticipate necessary future capital expenditures, such as:

A) the purchase of land;

B) the purchase and construction of buildings or structures;

C) the construction of additions or improvements to existing structures;

D) the purchase of equipment; and

E) all repairs or replacement of buildings or equipment.

LIRF balances accumulated from funds transferred from the Operating Fund Appropriation. The LIRF is for building repairs, capital needs, or for seed money for future capital projects that require pre-development investments prior to the sale of bonds or the availability of other funding. It also can be used to supplement the operating cash reserves to reduce borrowing.

For 2026, the Library is planning the following expenditures from LIRF:

Capital project expenses	$ 125,000
Total	$ 125,000

Funding Source

Cash Balance (as of 6/30/25)	$ 2,937,476
Projected Interest Earnings (7/1-12/31/25)	54,000
Projected interest earnings (2026)	100,000
Total funds available	$ 3,091,476
Less: 2026 expenditures	125,000
Transfer from General Fund	-
Projected Cash Balance 12/31/26	$ 2,966,476

Rainy Day Fund

For 2026 the Library will use the Rainy-Day Fund for consulting/legal expenses associated with the acquisition of the land, construction and road related expenses. This allows the Library to have funds in place to make the purchases in advance of selling bonds.

The Rainy Day fund was established in accordance with State guidelines. The Library Board has authorized the Rainy-Day Fund to be used to purchase one-time items rather than recurring expenditures.

For 2026, the Library is planning the following expenditures from the Rainy-Day Fund:

Consulting Services/Engineering & Architectural	$ 1,000,000
Total	$ 1,000,000

Revenue Sources

Cash Balance 6/30/25	$ 8,319,685
Projected Interest Earnings (7/1-12/31/25)	138,000
Projected Interest Earnings 2026	276,000
Total funds available	8,733,685
Less: 2026 Budget	1,000,000
Projected Cash Balance 12/31/26	$ 7,733,685

Indianapolis-Marion County Public Libraries

Central Library
40 East St. Clair Street
Indianapolis, Indiana 46204
317-275-4100

Beech Grove Branch Library
1102 Main St
Beech Grove, IN 46107
317-275-4560

College Avenue Branch Library
4180 North College Avenue
Indianapolis, Indiana 46205
317-275-4320

Decatur Branch Library
5301 Kentucky Avenue
Indianapolis, Indiana 46221
317-275-4330

Eagle Branch Library
3905 Moller Road
Indianapolis, Indiana 46254
317-275-4340

East Thirty-Eighth Street Branch Library
5420 East 38^{th} Street
Indianapolis, Indiana 46218
317-275-4350

East Washington Branch Library
2822 East Washington Street
Indianapolis, Indiana 46201
317-275-4360

Fort Ben Branch Library
9330 East 56^{th} Street
Indianapolis, Indiana 46216
317-275-4570

Franklin Road Branch Library
5550 South Franklin Road
Indianapolis, Indiana 46239
317-275-4380

Garfield Park Branch Library
2502 Shelby Street
Indianapolis, Indiana 46203
317-275-4490

Glendale Branch Library
3660 E 62^{nd} St
Indianapolis, Indiana 46220
317-275-4410

InfoZone Branch Library
at The Children's Museum
3000 North Meridian Street
Indianapolis, Indiana 46208
317-275-4430

Haughville Branch Library
2121 West Michigan Street Indianapolis,
Indiana 46222
317-275-4420

Irvington Branch Library
10 South Audubon Road
Indianapolis, Indiana 46219
317-275-4450

Lawrence Branch Library
7898 North Hague Road
Indianapolis, Indiana 46256
317-275-4460

Martindale-Brightwood Branch Library
2434 North Sherman Drive
Indianapolis, Indiana 46218
317-275-4310

Michigan Road Branch Library
6201 Michigan Road
Indianapolis, IN 46268
317-275-4370

Nora Branch Library
8625 Guilford Avenue
Indianapolis, Indiana 46240
317-275-4470

Pike Branch Library
6525 Zionsville Road
Indianapolis, Indiana 46268
317-275-4480

Southport Branch Library
2630 East Stop 11 Road
Indianapolis, Indiana 46227
317-275-4510

Spades Park Branch Library
1801 Nowland Avenue
Indianapolis, Indiana 46201
317-275-4520

Warren Branch Library
9701 East 21^{st} Street
Indianapolis, Indiana 46229
317-275-4550

Wayne Branch Library
198 South Girls School Road
Indianapolis, Indiana 46231
317-275-4530

West Indianapolis Branch Library
1216 South Kappes Street
Indianapolis, Indiana 46221
317-275-4540

West Perry Branch Library
6650 South Harding Street
Indianapolis, Indiana 46217
317-275-4390

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